

ANDY NICHOLSON-GREEN BAY CITY COMMON COUNCIL DISTRICT 2

Key findings include:

- **Political affiliation & role:** Nicholson is a conservative-aligned local official. He was elected to the Brown County Board of Supervisors (District 3 – Green Bay) in 2022 and currently serves on the board’s Public Safety Committee. Andy Nicholson served on the Green Bay City Common Council from 2002 until 2020, representing an east-side aldermanic district for nearly two decades before losing reelection. He ran in April 2024 for the Green Bay City Council, District 2 seat. City council races are nonpartisan, but Nicholson was the Brown County Republican Party’s preferred candidate for District 2 and received support from conservative groups.
 - **Law-and-order focused messaging:** Nicholson centers his current campaign on public safety, arguing that crime is rising and disputing police statistics showing recent declines. He has called for more aggressive approaches, including “neighborhood sweeps.”
 - **Campaign themes & positions:** Nicholson campaigned as a “common sense, common values” conservative. He stressed law-and-order and fiscal restraint. On his website, he explicitly cited “increased crime” and “increased taxes” as key problems affecting Green Bay’s neighborhoods.
- Endorsements & backing:** Nicholson’s 2024 campaign was backed by conservative networks. The Brown County GOP officially backed him for District 2. At the state level, he was one of several local candidates aided by Restoration PAC – a PAC funded by billionaire donor Dick Uihlein – which spent roughly \$23,000 on mailers for his 2022 and 2024 races. (Restoration PAC is known for promoting election-denial claims in Wisconsin.) On the other hand, organized labor groups also list him as a candidate, reflecting his focus on issues like public safety.

Brown County, Wisconsin, anchored by the city of Green Bay, has a population of about 268,740 residents according to the 2020 Census. The county is majority white 78.6%, with only 2.4% Black, 4.2% Asian, and 10.8% Hispanic, and a demographic mix of older residents, families, and working-class households [[Census](#), 9/17/2025].

Politically, Brown County sits at the center of northeastern Wisconsin’s swing-state dynamics. Green Bay leans Democratic, while the surrounding suburbs and rural townships trend Republican, making the county highly competitive but slightly Republican-leaning overall. In presidential elections, Brown County has tilted narrowly Republican in recent cycles [[U.S News](#), 10/1/2024]. According to the Brown County Clerk and the Wisconsin Elections Commission, Donald Trump carried the county in 2020 with 52.7 percent of the vote to Joe Biden’s 45.5 percent [[Brown County Clerk](#), 2/22/2024]. Four years later, in 2024, Trump again carried the county with 53.0 percent to Kamala Harris’s 45.5 percent. Turnout rose modestly from about 145,000 ballots cast in 2020 to roughly 150,000 in 2024 [[Brown County Clerk](#), 2/22/2024]. These results underscore Brown County’s role as a bellwether in Wisconsin politics, closely divided but consistently leaning Republican at the presidential level.

Beyond presidential contests, Brown County reflects broader democracy trends in Wisconsin. Local organizations such as *Project VOTE of Brown County* run turnout competitions among municipalities, with villages like Allouez and Wrightstown recording over 90 percent turnout in the November 2024 general election, and Glenmore and Allouez leading turnout in the April 2025 spring election [[Fox News 11](#), 11/14/2024]. Turnout is highly variable depending on the type of election—around 60 percent in spring contests and as low as 17 percent in the June 2025 primary [[The Aberdeen Insider](#), 6/4/2024].

The county has also been at the center of election integrity debates. In April 2025, a federal judge dismissed a lawsuit by two Brown County women challenging the security of Wisconsin’s MyVote

online voter portal, ruling they lacked standing [[WBAY](#), 4/11/2025]. Additionally, the reinstatement of absentee ballot drop boxes by the Wisconsin Supreme Court in 2024 drew criticism from the Brown County Republican Party, which has emphasized election integrity measures, poll worker recruitment, and ballot security [[WPR](#), 4/5/2024].

BACKGROUND

Andy Nicholson has a long history in local Green Bay politics, beginning in the early 2000s. Nicholson was first elected to the Green Bay City Common Council in 2002 and represented an east-side aldermanic district for roughly 18 years, establishing a lengthy tenure on the council before losing reelection in the April 2020 spring election to Lynn Gerlach [[Green Bay Press-Gazette](#), 4/16/2020]. Brown County Democratic Party directories describe Nicholson as a “former conservative alder for Green Bay,” further corroborating his extended tenure on the Common Council prior to his later campaigns [[Brown County Democratic Party](#), accessed, 12/19/2025].

After losing his council seat in 2020, Nicholson remained active in local politics. In April 2022, he returned to elected office by narrowly winning a seat on the Brown County Board of Supervisors (District 3), defeating incumbent Amanda Chu by a margin of 607–533 votes, according to official canvass results [[Green Bay Press Gazette](#), 3/25/2022][[Brown County](#), 4/5/2022]. On the County Board, Nicholson serves on the Public Safety Committee [[Brown County Government](#), accessed, 12/19/2020].

ON THE ISSUES

Crime & Public Safety

March 2024: Nicholson Argued Green Bay Was Experiencing A Rise In Crime And Called For “Neighborhood Sweeps.” “Why are you running? I’m concerned about crime and the safety of our neighborhoods. There are too many murders, thefts, and violent crimes happening in Green Bay and families don’t feel safe. We must turn this around by utilizing neighborhood sweeps. My opponent has not addressed these crime issues and thinks that crime has decreased. This doesn’t match the increase of felony cases being handled by the district attorney’s office.” [[Green Bay Press Gazette](#), 3/15/2024]

- **Nicholson Said “I’m Concerned About Crime And Safety Of Our Neighborhoods. There Are Too Many Murders, Theft, And Violent Crimes.”** “Why are you running? I’m concerned about crime and the safety of our neighborhoods. There are too many murders, thefts, and violent crimes happening in Green Bay and families don’t feel safe. We must turn this around by utilizing neighborhood sweeps. My opponent has not addressed these crime issues and thinks that crime has decreased. This doesn’t match the increase of felony cases being handled by the district attorney’s office.” [[Green Bay Press Gazette](#), 3/15/2024]
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Property Taxes & City Spending

March 2024: Nicholson Frames Green Bay As Over-Taxed And Accused Jim Hutchison For Supporting Large Increases. “What two issues most need to be addressed in Green Bay: 1. Property taxes are a big concern. My opponent has voted for a 13% tax increase* in the past two years. Green Bay is a high tax community. If you compare similar sized and valued homes in Bellevue to Green Bay, it is 15-20% lower in property taxes. 2. Repairing roads and infrastructure on the east side of Green Bay need to be a priority. There are terrible roads in Green Bay that have been neglected. Also, there has been flooding on East Mason Street for over a decade. This needs to be fixed.” [[Green Bay Press Gazette](#), 3/15/2024]

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Infrastructure & Roads

Nicholson “Prioritized” East-Side Road Condition And Long- Standing Flooding Issues In Green Bay. “What two issues most need to be addressed in Green Bay: 1. Property taxes are a big concern. My opponent has voted for a 13% tax increase* in the past two years. Green Bay is a high tax community. If you compare similar sized and valued homes in Bellevue to Green Bay, it is 15-20% lower in property taxes. 2. Repairing roads and infrastructure on the east side of Green Bay need to be a priority. There are terrible roads in Green Bay that have been neglected. Also, there has been flooding on East Mason Street for over a decade. This needs to be fixed.” [[Green Bay Press Gazette](#), 3/15/2024]

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Transportation Utility / New Revenue

March 2024: When Asked Whether He Supports Replacing The Wheel Tax With A Transportation To Fund Road Construction, Nicholson Said The City Council “Needs To Study

This Issue More” And That He Is Not Comfortable Adding Another Tax In Green Bay.” “Green Bay is currently studying the feasibility of a transportation utility to fund road construction costs like water or sewer service. Why do you support or oppose this idea to replace the wheel tax? Nicholson: The City Council needs to study this issue more. I’m not comfortable adding another tax in Green Bay without more information and how it will impact property owners. Again, the city needs to prioritize repairing and resurfacing roads and other infrastructure that are critical for our city in the long term.” [[Green Bay Press Gazette](#), 3/15/2024]

Housing & Development

March 2024: When Asked How Green Bay Should Address The Need For Affordable Housing, Nicholson Said “The City Has To Work With Builders To Build More Single-Family Homes, Duplexes, And Quality Homes.” “How can Green Bay better address residents' need for affordable housing and the general shortage of housing units? Nicholson: The city has to work with builders to build more single-family homes, duplexes and quality apartments. Green Bay has a reputation of not being easy to work with for business. We must overcome this by working closer with builders and developers so they can create more building projects in Green Bay. Finally, the city must work to hold property taxes and fees down so we’re more competitive with our neighboring communities.” [[Green Bay Press Gazette](#), 3/15/2024]

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Budget Cuts & City Services

March 2024: When Asked Which Services Should Be Cut To Reduce Property Taxes, Nicholson Did Not Identify Specific Departments Or Programs. “Almost any significant budget cut will involve personnel cuts, which impacts city services. If you want to cut property taxes, what services should be cut to do so? Nicholson: My goal will be to review the spending in each city department and work for more efficiencies. We have to prioritize our needs versus wants to make sure we are covering all of the core services for the city. In closing, Green Bay is one of the highest taxed communities in Brown County. We can’t price people out of their homes with higher and higher property taxes. We have to live within our means and maintain our core city services and keep property taxes in check.” [[Green Bay Press Gazette](#), 3/15/2024]

- **Nicholson Said “We Have To Prioritize Our Needs Versus Wants To Make Sure We Are Covering All The Core Services For The City.”** “Almost any significant budget cut will involve personnel cuts, which impacts city services. If you want to cut property taxes, what services should be cut to do so? Nicholson: My goal will be to review the spending in each city department and work for more efficiencies. We have to prioritize our needs versus wants to make sure we are covering all of the core services for the city. In closing, Green Bay is one of the

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Community Acceptance & Civic Role

March 2024: When Asked How The City Council Can Improve Acceptance As Green Bay Grows More Diverse Nicholson Said “The City Was Voted One Of The Best Places To Live In America” And “The City Must Work With All Races.” “Green Bay's recent population growth has been driven by our Hispanic, Black, Native American, biracial and Asian communities. Yet recent Wello surveys show nearly one-third of residents feel like Green Bay does not accept people with different ideas. How can the Green Bay City Council help increase acceptance and well-being as we grow? Green Bay was voted one of the best places to live in America. The city must work with all races, creeds and other beliefs to make our community stronger. I have worked with thousands of constituents on neighborhood problems while I've served in local government. I'm always available by phone, email, or in person to help. My family has a history of service. My wife is a teacher in Green Bay, and my son, Ned, proudly serves in the military. I want to serve Green Bay to make a difference.” [[Green Bay Press Gazette](#), 3/15/2024]

- **Nicholson Said “ I Have Worked With Thousands Of Constituents On Neighborhood Problems While I Served In Local Government.”** “Green Bay's recent population growth has been driven by our Hispanic, Black, Native American, biracial and Asian communities. Yet recent Wello surveys show nearly one-third of residents feel like Green Bay does not accept people with different ideas. How can the Green Bay City Council help increase acceptance and well-being as we grow? Green Bay was voted one of the best places to live in America. The city must work with all races, creeds and other beliefs to make our community stronger. I have worked with thousands of constituents on neighborhood problems while I've served in local government. I'm always available by phone, email, or in person to help. My family has a history of service. My wife is a teacher in Green Bay, and my son, Ned, proudly serves in the military. I want to serve Green Bay to make a difference.” [[Green Bay Press Gazette](#), 3/15/2024]

VULNERABILITIES & ADVERSE FINDINGS OF NOTE

Electoral History

Nicholson Represented Green Bay's 3rd District For Nearly Two Decades, Serving On The City Common Council From 2002 Until He Lost Re-Election To Lynn Gerlach In 2020. “Monday night,

she won the District 3 seat on the Brown County Board, defeating 18-year incumbent Andy Nicholson 615-459. Chu is one of two political newcomers to beat Nicholson this month; retired schoolteacher Lynn Gerlach took the Green Bay City Council District 3 seat Nicholson had held since 2002, winning 431-344.” [[Green Bay Press Gazette](#), 4/16/2020]

April 2020: Amanda Chu Defeated Nicholson For The Brown County Board Of Supervisors Seat By A Margin Of 431-344.“Monday night, she won the District 3 seat on the Brown County Board, defeating 18-year incumbent Andy Nicholson 615-459. Chu is one of two political newcomers to beat Nicholson this month; retired schoolteacher Lynn Gerlach took the Green Bay City Council District 3 seat Nicholson had held since 2002, winning 431-344.” [[Green Bay Press Gazette](#), 4/16/2020]

April 2022: Nicholson Defeated Amanda Chu For Brown County Board Of Supervisors Seat By A Margin Of 607-533 Votes.

County Supervisor, District 3

Vote For 1

	TOTAL	VOTE %
Andy Nicholson	607	53.06%
Amanda Chu	533	46.59%
Write-In Totals	4	0.35%
Total Votes Cast	1,144	100.00%
Overvotes	0	
Undervotes	8	
Contest Totals	1,152	
Precincts Reporting	4 of 4	

[[Brown County](#), 4/5/2022]

April 2024: Nicholson Ran Against Incumbent Jim Hutchison For Green Bay Common Council District 2 And Lost.

City of Green Bay Alderperson, District 2

Vote For 1

	TOTAL	VOTE %
Jim Hutchison	1,019	54.49%
Andy Nicholson	848	45.35%
Write-In Totals	3	0.16%
Total Votes Cast	1,870	100.00%
Overvotes	0	
Undervotes	102	
Contest Totals	1,972	
Precincts Reporting	4 of 4	

[[Brown County](#), 4/2/2024]

Funding From Conservative Groups

2022: Nicholson Received Support From Restoration Pac An Election Denialism Pac. [[Fox 11 News](#), 4/6/2022]

Fox 11 News: Restoration Pac Spent More Than \$23,000 On Mailers For Andy Nicholson, Bill Morgan, Robert Maccaux, Steven Campbell, And Melinda Eck. “According to the state’s database, Restoration PAC, a conservative group from Illinois, spent more than \$23,000 on mailers between six candidates: Jen Grant, Andy Nicholson, Bill Morgan, Robert Maccaux, Steven Campbell, and Melinda Eck. All but Nicholson and Maccaux won their races.” [[Fox 11 News](#), 4/6/2022]

Restoration PAC Was Funded By Megadonor And Billionaire Dick Uihlein. “Conservative billionaire Dick Uihlein and his wife have been the primary funders of Restoration PAC since its inception. They were responsible for over \$7.5 million or 92 percent of Restoration PAC’s funding during the 2021 election cycle as well as \$24.5 million or 97 percent during the 2020 cycle and, as of November 2022, has given \$44 million to the group since its inception in 2015” [[Influence Watch](#), accessed 12/15/2025]

Dick Uihlein Was Responsible For 97% Of Restoration PAC’s Funding During The 2020 Election Cycle. “Conservative billionaire Dick Uihlein and his wife have been the primary funders of Restoration PAC since its inception. They were responsible for over \$7.5 million or 92 percent of Restoration PAC’s funding during the 2021 election cycle as well as \$24.5 million or 97 percent during the 2020 cycle and, as of November 2022, has given \$44 million to the group since its inception in 2015” [[Influence Watch](#), accessed 12/15/2025]

Uihlein Was Criticized For Funding Restoration PAC For Being A “Hub For Election Denial.” “Restoration PAC is primarily funded by businessman Dick Uihlein and his wife. In November 2022, he was criticized for his funding of Restoration PAC, its advocacy arm Restoration Action, and its subsidiary Voter Reference Foundation LLC (VRF) for allegedly being a ‘hub for election denial.’” [[Influence Watch](#), accessed 12/15/2025]

The Founder Of Restoration PAC Said “A Primary Goal Of Restoration Pac Is Exposing Voter Fraud.” “On Restoration PAC’s podcast, its founder and host, [Doug Truax](#), has stated that a primary goal of Restoration PAC is exposing voter fraud and promoting election integrity. Restoration PAC also works in coordination with its advocacy arm, Restoration of America, on initiatives regarding election security.” [[Influence Watch](#), accessed 12/15/2025]

Open Secrets: The Uihleins Were Conservative Megadonors Whose “Dark Money” Spending Groups Linked To “Disproven 2020 Election Theories” And Campaigns To Restrict Ballot Initiatives. “Billionaire shipping supply magnates Richard “Dick” Uihlein and his wife, Elizabeth “Liz” Uihlein, have come to prominence in recent years as conservative megadonors. Through their political spending, they have established a web of financial influence that connects them with “dark money” groups, conservative super PACs, activists spreading disproven theories about former President Donald Trump’s loss in the 2020 election and campaigns to derail direct democracy efforts in multiple states by curtailing citizens’ ability to bypass lawmakers through ballot initiatives and constitutional amendments.” [[Open Secrets](#), 9/15/2023]

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